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Chairman:	Mr. CANSIN	France
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Mc-bers:	Kr. NICOT	Belgium
	Hr. SANTA CRUZ	Chile
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Mr. WARRED Pakisten
Mr. EORATIKSKI Polend
Mrs. RÖCSEL Sweden

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Hr. HORYZOY Union of Soviet Socialist Republica

Mr. HOARE United Kingdom of Great Britain and Northern Ireland

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Mr. FORTELA Cruguey
Mr. JEVREMOVIC Yugoelavia

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Mr. PICKFORD Intermetional Labour Organisation

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Dr. INDALES World Health Organization (WHO)

Representatives of non-governmental organizations:

Cotegary B and Register:

Mrs. AIETA) Catholic International Union for Mr. Pe ERCECE) Social Service

Pr. MOSECUTEZ Consultative Council of Jevish Organizations

Mr. PELIA International Association of Penal

Mr. AVRAM International Bureau for the Unification of Penal Law

Pr. SOUPAN International Federation of Business and Professional Women

Miss ROZB International Federation of

University Women

Miss SCHAEFER International Union of Catholic Woman's Lasgues

Mr. FERINATE) World Jewish Congress
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Mr. ROEALES) World Union for Progressive Judeism

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/DRAFT

PART INTERNATIONAL COVERANTS ON BUMAN RIGHTS AND MEASURES OF INFLEMENTATION:

PART II OF THE DRAFT COVERANT CONTLINED IN THE REPORT OF THE SEVENTE SESSION

OF THE COMMISSION (E/1992, Armex I and Annex III, Section A; E/CH.4/52%,

E/CH.4/52%/Add.1; E/CH.4/L.166, E/CM.4/L.122, E/CH.4/L.130, E/CH.4/L.140,

E/CH.4/L.160, E/CH.4/L.176, E/CM.4/L.177, E/CM.4/L.178,E/CM.4/L.179,E/CM.4/L.120,

E/CH.4/L.181, E/CH.4/L.182) (continued)

Article 3 (continued)

Mr. WHITIAN (Australia) recolled that article 3 had been discussed at the fifth and sixth sessions of the Commission and in each case a text produced with which the case antirely satisfied. After considerable discussion of the opening formula adopted at the fifth respice, the Commission had on the basis of competing texts adopted the formula "everyone's right to life shall be protected by law". The suggestion had been under that the word "arbitrary" should be introduced (E/CN.4/L.176). He swealled that a similar expression had been inserted in the present article 6, although there had been differing views as to whether it meant illegal or unjust or both illegal and unjust. The question had finally been postposed after an inconclusive debate.

A further serious problem was the difficulty of finding equivalents and adequate translations of legal concepts which were fundamental to certain systems of law, yet were absent or existed in different forms in others.

The United Kingdom proposed (R/CK.4/L.14C) commended itself to the Australian delegation because the systems of the two States were almost identical in that respect. An opposing and persuasive proposal had bowever been subsitted by Chile and the United States (E/CK.4/L.17c). In order to find suitable equivalents for the different legal concepts, some study of the various proposals should be made by those acquainted with the various systems of jurisprudence with a view to reconciliation and agreement on appropriate though differing expressions in the various languages.

A vote on the competing texts now before the Commission would be unsatisfactory even to the majority. Opposition to the drafting of so important a right as the right to life would carry over to other articles and result in way limited deceptance of the coverant. It would therefore be advisable for the sponsors of the various proposals to consult together and seek to evolve a compression text which admittedly would not satisfy everyone but which would at least be more acceptable to the unjority.

The CHARMAN, speaking as the representative of France, stressed the fundamental importance of article 3 and noted that the Commission had before it three approaches to the article on the right to life, each with great advantages and disadvantages. He agreed with the representative of Australia that conciliation was essential.

The first approach, embodied in the USSR proposal (2/cm.4/L.122), had the greatest appeal because it was element to the Sixth Commandment and allowed only one emosption to the right to life. Despite its sentimental appeal, the USSR text was unsuitable in a logally binding coverant requiring serious and enforceable undertakings by States because that text could not be observed in practice oven by a State acting in good faith. The USSR text rade no provision for self-defence, national security or other important considerations which must be taken into account. The Prouch delegation was therefore unable to support the USSR proposal.

The joint Chilean-United States arendment (2/28.4/1.176) to the UCER text was inadequate tocause, as had been rightly pointed out, the word "arbitrarily" provided a loophole. In the final analysis it was impossible, as the USER sought, to restore the text adopted at the fifth section and rejected at the eight section.

The second approach, contained in the United Kingdom proposal (E/CN.4/L.140), had the advantage of statist precise commitments forthrightly. Its great disadvantage was that it reserted to commercian which could never be exhaustive. Cases might arise which were not covered by that text although the actions of a State in such cases might be fully justified. Most States, for example, prohibited illegal entry into restricted and dangerous areas and authorized guards, in extreme cases, to fire at persons trying to force an entry. If the United Kingdom method of commercian were approved, some States might be reluctant to adhere to the covenant.

The third approach, between the two extremes, was that of the French delegation, which considered that the present text of article 3 was acceptable though open to improvement. It had the merit of allowing exceptions but limiting them to three important principles. That text which careful study showed to be the least objectionable of all should be taken as a basis. Various proposals for its improvement had been submitted. The French delegation accepted the United Kingdom proposal to insert the word "intentionally" in paragraph 2. In fact either that word or "voluntarily" would serve to convey the idea that intentional number was a grave crime. The United States amendment to paragraph 2 (\$\frac{1}{2}\$UN.\$\frac{1}{2}\$Lago) using the word "justifiable" was acceptable in English, but in the French version should read "limitime" or "in wiffibe". If that change was made, the French delegation would support the United States assembleant.

Referring to the Indian mendeent, (2/1972, names III A), he said that "listing differed" was acceptable in the French text and that the English version could be adjusted to convey the one idea, in greater detail, if necessary. Such treatment would make it possible to maintain paragraph 2 representing a highly decirable congruince position.

Referring to the Yugoslav amendment to puregraph 3 (E/CH.L.178), be noted that France had ratified the Convention on the Prevention and Punishment of the Crime of Genocide and that it had no difficulty in accepting the Yugoslav amendment. Even if that amendment was not adopted, the Franch delegation considered that the Convention on Genocide would be cafeguarded by the text of article 18 in its revised or its original form. It should be made clear that the covenant was a general application of the Universal Declaration of Hugan Rights while the Convention on Genocide represented a systific application.

Mr. MCATREMI (Polant) objected to the concept of self-defence in article 3. While that concept was accepted in the penal coles of many States, it was always very exactly defined and circumscribed by precise conditions. Article 3 containing a reference to self-defence without qualification seemed to enunciate the right to kill rather than the right to life. Precise responsibilities must be set forth in connexion with the important right to life.

Referring to the United Kinglon proposal (E/CM. h/L.140) he stated that paragraph 2 (c) relating to the use of force in qualling a rist or insurrection left the door open to minimterpretation and abuse. Exercise of the right of association, the right of association, the right of association of the right of association had in some countries been interpreted as rioting. Moreover there was no indication who was to judge what constituted a riot.

The Commission chould exclude all legally objectionable or poorly defined terms from unticle 3.

Wr. VAMEED (Pakistan) said that the delegation of Pakistan had not submitted amendments to article 3 because it was not scricusly dissatisfied or perturbed with the present text. Two types of exeminents had however been submitted by other delegations: one entegory modified the existing text while the other proposed substitutions for article 3. The cir in all cases was to protect the right to life.

The Unite! Eingles and UNE proposals were consetting texts and, in view of the influence of the British legal system on I drietant law. In which the system of emmeration prevailed, the delegation of Pakistan would have no difficulty in accepting in principle the United Kingles emericant. In an international instrument however, it preferred a more general formulation which did not list details and exceptions. If the covenant was to be acceptable to a majority of the Member States of the United Metions, no preference for one system of jurisprudence should be shown. The article should be drafted in the broadest terms, avoiding technical details and complexities and refraining from emmeration which could not in any case be exhaustive.

The general formulation contained in the USER proposal with the joint Chilern-United States exeminent set the situation alequately unless a more integrated text could be evolved through synthesis. The USER text, subject to the joint ememberst, had the merit of avoiding over-generalization, stressing conformity with the law end consistency with the Universal Declaration of Euman Rights.

Hisgivings about the abrogation of the Convention on Genocide must be allayed. Article 3 should in no way mullify that Convention or lend itself to the interpretation that there were two conventions on the same subject.

Article 3 should be exemised to make it clear that the two instruments were separate and that the covenant article related to the individual's right to life.

Hr. KIRCH (Greece) commended the French representative's analysis of the three approaches to article 3 and agreed with the representative of India that it seemed preferable to adhere to the formulation approved at the sixth session. He noted that the Commission was dealing with the criticles on civil and political rights for the sixth time and that, while re-examination was essential, the danger of deterioration of the text must be carefully avoided. It would be preferable to use the text approved at the sixth session as a basis and attempt to improve it as far as possible.

The Greek delegation was prepared to accept the word "intentionally" as proposed by the United Kingdom and would also support the United States amondment relating to "justifiable action". He agreed with the French representative that the Yugoslav amendment was perhaps unnecessary but should be included in view of the tragic events of World War II and the post-war period. In view of the fact that not all Member States of the United Nations had retified the Convention on Generals, it might be preferable in the Yugoslav amendment to refer to "the principles emunciated in the Convention on Generals."

The Greek delegation would vote in favour of the French azenizent (E/CN.4/L.150) calling for deletion of the word "emmesty" in paragraph 4 because under Crock law also manesty referred not to individuals but to categories of punishable acts.

He wished to ask the representative of India who would be the judge of the gravity of the "civil commotion" referred to in her commissent. The Greek delegation was prepared to support that amendment subject to clarification of that point.

Mr. SPESARIAN (United States of America) said in reply to the USSR representative that the proposal contained in the joint United States and Chilean amendment (E/CN.4/L.176) restated the revised text edopted at the Commission's fifth session. The purpose of that revision had been to limit the provision to serious crimes. He exceed to incorporate the words "principles of"

before the words "Universal Declaration," as suggested by the USCR representative With regard to the United Kingdom amendment (R/CN.4/L.140) to the original text, be pointed out that the United Kingdon representative himself had admitted that certain other categories of exceptions might be included. enumeration of those exceptions in the United Kingdom text was by no means It was concential to draft the article exhaustive and indeed could not be sc. The French representative bad rightly pointed out that in more general terms. the USSR and United Kingdom amendments represented two extremes; the USSR amendment (E/CN.4/L.122) contained the declaratory and unrealistic statement that "no one may be Amprived of life" and the United Kingdom amundment represented an inadequate attempt to introduce detailed provisions. It was therefore advisable to take the middle course, which could be achieved by introducing the word "arbitrarily" as was proposed in the joint United States and Chilean amendment. The une of that word had been considered at the sixth session and had been adopted for inclusion in article 6 by ten votes to two with two abstentions.

Air. SANTA CRU: (Chile) did not agree with the French and Greek representatives that the original article represented a middle course between he extreme positions contained in the USER and United Kinglam amendments. The riginal text, even with the inclusion of the Indian amendment (2/1992, annex III) section A), was merely another way of stating the United Kingdom provisions and was equally unsatisfactory.

Heither the concept of aclf-defence or of the defence of persons, property or State could be deemed to include all the possible reasons for attempts against another person's life. Self-defence, in his opinion, was constituted exclusively by a person's defence of himself, and not by the defence of other persons, property or State. The Indian representative had tried to bridge the gap between the two notions by her amendment, but the defence of persons, property or State did not cover the provisions of the civil codes of all countries. The Children penal code, for example, protected persons who were acting in defence of rights, such as their own freedom or that of other persons.

The French representative had tried to overcome the difficulty by giving a wide scope to the word "intentionally", the Spanish interpretation of that word, however, differed from the French idea, according to which intention included the capacity of having an intention. Under the law of certain Latin American countries, intention was an ingredient of the crime itself; the responsibility of the offender did not follow directly once intention was established. If a crime existed, the intention must exist, but a number of other prerequisited had to exist before crimical responsibility could be established. It was therefore obvious that national legislations differed with regard to extenuating circumstances and that the right to life had to be interpreted in accordance with those legislations. The original article, which in fact contained only one legitimate excuss for taking a life, was therefore must dangerous.

The purpose of the article was to safeguard life by laying down the State's responsibility to the individual, as had been stated in the USAR amendment (E/CK.4/L.122), which would be further improved by the inclusion of the word "arbitrarily", since that idea included both the Indian definition of self-defence and the reference to justifiable action in the United States exendment (E/CM.4/L.150).

Ar. MAYALEYED (Ukrainian Soviet Socialist Republic) did not consider that the United Kingdom amendment (E/CK.4/L.140) was acceptable, since in effect it provided for cases in which people could be killed legally. He agreed with representatives who had opposed that emerdment on the grounds that an enumeration of exceptions could not be exhaustive. The United Kingdom amendment, moreover, touched on extremely delicate questions which could not foil to rive rise to strong protests, especially in view of the adoption of an article on self-determination. The reference to quelling ricts and incorrections in paragraph 2 (c) was very dangerous, as might be seen from certain historical examples of widespread bloodshed in quelling insurrections.

He agreed with the Chilean representative that the French concept of self-defence was unduly elastic, since it could be interpreted to include such matters as French action in Endagascar, Morocco and Indo-China against the indigenous population of those countries. The French representative had referred to the Sixth Commandment by taking the middle course proposed by that representative, however, the Commission would be adopting a reservation to that commandment and would in fact be adding a new commandment which might read "Thou shalt kill in certain cases".

Mr. FOLIER (Uniquey) repretted that the debate had developed into a discussion of limitations of and reservations to the right to life. Capital punishment had been abeliahed in thruguey many years previously and representatives of that country had rememberated against the death penalty at many international conferences. He could not accept the original article or any of the amendments thereto because they embedded a principle which he considered to be borbarows. If the article must contain a reference to the death penalty, he would vote against it.

Mr. MODOZOV (Union of Soviet Exciplist Republics) emphasized that the USER mendment was based on the text adopted at the fifth session, with the inclusion of the best provisions of the article adopted at the sixth session. His delegation had made that amalgaration of the two texts in order to achieve a draft which would be acceptable to the majority of the Commission.

He was prepared to consider any ameniments which would improve his text, but had not had sufficient time to study the joint United States-Chilean amendment (E/CH.4/L.176) or the Yugoslav sub-amendment (E/CH.4/L.179), and therefore asked that the vote on those texts should be postposed until the following day.

The CRAIRMAN agreed to postpone the vote and pointed out that the Yugoslav amendment (P/CR.5/L.17d) to the original article had been submitted after the expiry of the time-limit set for 15 May. It was for the Commission to decide whether that amendment was acceptable.

Mr. JEVREMOVIC (Tugoslavia) did not think that the acceptability of his amendment was any longer in question, since there already was a Yugoslav amendment to the original article (E/1992, Annex III) which was submitted before the time-limit expired. It was therefore nearly a case of an addition to that Yugoslav proposal.

It was decided that the Yurcolev delegation's emerginent was in order.

Mr. BOARE (United Kingdom) thought it was clear from the Children representative a statement that the term "self-defence" was inadequate in the Spanish text of the article. That also applied to the English text, and it was therefore clear that neither the English speaking nor the Spanish speaking countries could accept the existing text.

The reference to enforcement measures authorized by the Charter in the original article was also inadequate, since the Charter provided for collective defence as well as enforcement measures. In any event, the proper place for a reference to both those special cases was article 2.

In reply to representatives who had criticized the United Kingdom emerchent, be agreed that the emmeration of exceptions he had proposed might not be exhaustive, but thought that specific provisions rather than a nere general phrase should be included in order to bind States to protect the individual; if the Commission accepted that approach, he thought the difficulties of enumeration could be overcome. As regards the inclusion of the word "intentionally", the juridical interpretation of that word would exclude the cases of persons who were deemed incapable of intentions and were consequently absolved of responsibility. The English sense of the word also covered cases where no intention could be proved, but responsibility existed. The difficulty was one of language and could therefore be overcome, since the general conception represented in the text by the word "intentionally" was common to all systems of law.

Paragraph 2 (c) of the United Mingdom amendment had been criticized because it was too outspoken. ... was escential, however, to envisage the possibility of riots occurring and thus of using force in certain cases. The Indian representative in her amendment had equally acknowledged the fact that violence did sometimes occur and that people were killed in riots. The United Mingdom amendment provided a safeguard for action to be taken in such cases by including the word "lawfully" and by the reference to the use of no more force than was necessary. On the other hand, none of the other texts proposed contained any restrictions against the quelling of riots, and they would leave complete and unfettered liberty to the State in that connexion.

Mrs. MEETA (India) did not consider that much progress had been made and thought that the Commission should return to the original article. The effect of the Indian amendment would be to clarify the term "self-defence" in the original text and to paraphrase the French term "defence legitime", which apparently could not be translated adequately into English.

In reply to the Greek representative, she stated that it would be for courts to decide on the existence of a grave civil commetica.

She approved of the United States assument (E/CN.4/L.130) to the original article and suggested that it might be added to her assument.

Mr. GEORDAL (Egypt) agreed with the Indian representative that, in view of the short-omings of the various proposals, the Commission might well return to the original text. He could not vote for the United Kingdom aroundment (E/CM.4/L.140) as it rood, because it was open to unduly wide interpretation and would serve to restrict the rights set forth in the Universal Declaration.

He doubted the advisability of adopting the United States amendment (E/CH.4/L.130); his delegation had not objected to the use of the term "self-defence" at the sixth session, but the notion of "similar justifiable action" seemed to be unduly elastic, since justifiable action was not always lawful.

He would vote for the joint United States and Children amendment (E/CK.4/L.176), but if that was not accepted, he would velocate a return to the original article.

Mr. MOROZOV (Union of Soviet Socialist Republics) thought that the arguments adduced against the United Kingdon proposal (E/CM.\$/L.180) and the Indian proposal (E/1592, assex III) were unanswerable and that a satisfactory text could be obtained only by combining the texts drawn up by the Commission at its fifth and sixth restions, and possibly incorporating the joint Chilean-United States amendment (E/CM.\$/L.176).

The CHAIRMAN, speaking as the representative of France, said he could not support the Indian proposal because an authorization to take life in defence of property would be sholly contrary to the spirit of the covenant. He might be able to support the United States proposal (E/CN.4/L.130). In the French penal code the meaning of "légitime défense" was quite clear: it applied to "homicide, comes et blessures" resulting from pressing need for self-defence.

Mr. JEVREMOVIC (Yegrslavia) said that the principle embodied in the Yugoslav emendment to paragraph & (E/1992, armex III) had already been accepted in most pound codes; that fact spoke in its favour. The reference to the Genocide Convention in paragraph 5 which he had proposed (E/CN.4/L.17:.. was necessary in order to prevent the abuse of judicial procedures to instigate or condone the crime of genocide. The addition to that amendment suggested by the Greak representative did not seen nacessary. He agreed with the arguments levelled against the United Kingdom proposal (E/CH.4/L.140). For purely juridical reasons he could not accept the word "intentionally". A crime might be committed without malice aforethought or intent. The nation of "atteinte" was tentament to dolus eventualis, which could include killing without intent to murder. In Reman Lew there were many types of dolus, including dolus eventualis and dolus opecialis. Intent was too narrow a concept to cover all espects of culpability. At the present stage of the discussion he could not come to a final conclusion about the joint Chilean-United States amendment (E/CK.4/L.176); the idea imperent in the word "arbitrarily" was very wide and might be open to abanive interpretation. He would support the French amendment (E/CK.4/L.150); expecty was granted; it could not be sought.

Mr. SANTA CAUZ (Chile) regretted that it would be impossible to find a Spanish term to cover all the statutable exceptions on which most members agreed, because there was no such general term in Spanish law. In Spanish law, which was based on the system known as juicio an derecke, not the jury system, the statutory exceptions were very carefully and strictly defined and listed end the judge decided the degree of guilt in accordance with that list.

The CHAIRMAN, speaking as the representative of France, observed that taking life without criminal intent was not punished as a crime in any country. The question was whether the United Kingdon representative was thinking of taking life in any circumstances or of a serious crime punishable under the penal code.

Mr. JEVRENCYIC (Tugoslavia) could not agree. Dolus eventualis covered cases in which there was no intent actually to hill, but in which a criminal act was committed with full knowledge that it could cause the death of another person even if the person committing it had no such direct intention.

Mr. Utima CRIM (Chile) sold that the Prench representative's statement was yet enother example which proved the impossibility of finding a single term to fit the different systems of law. Acts leading to the taking of life might, in Gallern law, be either crimes or offences or even misdemensours. The distinction was drawn in accordance with the penalty; crimes were acts for which the penalty was imprisonment for more than five years.

Fig. NIGOT (Brigins) wondered whether the use of the word "crime" was the same in paragraphs 2 and 5. It seemed to be used in the technical sense in paragraph 5 but in a general sense -- un in "a crime against humanity" -- in paragraph 2. That could be brought out in the French text by substituting the word "intentionallement" for the words "same crime". He would submit as thendered (E/Cl.4/L.182) to that effect. He did not see exactly how that could be rendered in the English text.

Hr. BOARE (United Ellectors) said that it had already been done in the United Kingdom text (2/CM.h/L.lbC): "no one shall be deprived of his life intentionally".

Mr. MYROU (Greece) said that he had always thought that the word "crime" in pursymph 2 should be construed in a general and north sense and had therefore supported the United Mingdom text.

The CHAIRVE, speaking as the representative of France, said that, on further consideration, he could no lenger support the United Kingdom text, because it helbeen shows that the word "crime" in pureyraph 2 was very broad in scope and extraced all aspects of "attainte".

Mr. HCARE (United Kingdom) noted the divergence between the English and French texts of paragraph 2 (E/1992). He had substituted the phrase embodying the word "intentionally" in order to prevent the purely accidental taking of life from being classified as a criminal offence.

Mr. MERCEN ("Alon of Soviet Commission was being compelled to enter intricate detail into which the Commission was being compelled to enter showed that no setimestary text could be reached in that way. The Commission should bear in mind that the commant was being drafted for people who had not listened to the discussion and, in any case, a verding that would require laborious reference to the Commission's record or voluminous explanatory footnotes would be virtually urpless. It was quite obvious that no matter how much the Commission tried to explain that the word "crime" did not mean a crime, everyone outwide the Commission would still believe that the word meant what it said. Faragraph 2 as it stood was self-contradictory: it began by saying that to take life was a crime and went on to authorize the taking of life in certain circumstances. The United Kingdom amendment (E/CH.4/L.140) and the French delegation's arguments were also open to that objection.

Wr. SANTA CRUZ (Chile) protested that the Commission was not simply engaged in splitting legalistic hairs. The debate itself showed the need for a general rather than a detailed wording.

Mr. WORCZOV (Union of Soviet Socialist Rupublics) replied that he had not meant to criticize any member of the Commission; he wholeheartedly agreed that the debate itself showed the impossibility of entering into unduly complicated attempts at specifying statutory exceptions in detail.

Mr. RO/PS (United Kingdom) thought that the detailed debate had borne out his contention that the United Kingdom proposal varranted more thought than the USCR proposal, which contained provintions that no State could apply, or the joint Chilean-United States smendment, the purport of which was extremely vague.

The CHAINWH thought that come of the confusion might be due to the fact that the English and French texts of the orticle (E/1992) appeared to diverge considerably. Some attempt at better concordance should be made before the exticle was put to the vote. The USER representative might be correct in thinking that it would be better to eliminate such ambiguous words as "crime".

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Mr. MCACLOV (Union of Soviet Jorialist Republics) did not think that the word "crime" in itself was ambiguous, but an attempt was being made to give it ambiguous commotations.

Hr. GECTEAL (Egypt) wished to mend the United Kingdom proposal (E/CI.4/L.140) by the insertion of the word "competent" before "court" and the addition of the words "not contrary to the Universal Declaration of Eugen Rights" at the end of paragraph 1.

Mr. HOLPE (United Kingdom) accepted the insertion of the word "competent", but thought that the Egyptian representative's second amendment was ineffective and unnecessary, for the reasons he had already given.

Mr. CHOMBIL (Egypt) said that he would submit that phrase as a separate amendment (E/CH.4/L.121).

The CHAIRAN reminded the Commission that the debate had not yet been closed and that the submission of amendments to amendments was still in order.

The meeting rose at 5.45 p.m.